

10th DEA Chemical Industry Conference

**September 17-18, 2008
Atlanta, Georgia**

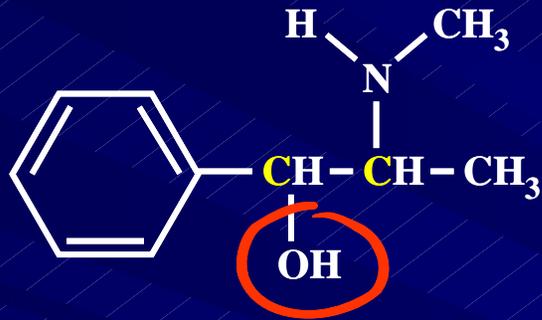
Quotas for List I Chemicals

**Susan M. Carr
Deputy Chief
Drug and Chemical Evaluation Section (ODE)
Office of Diversion Control
Drug Enforcement Administration
Washington, D.C. 20537
susan.m.carr@usdoj.gov**

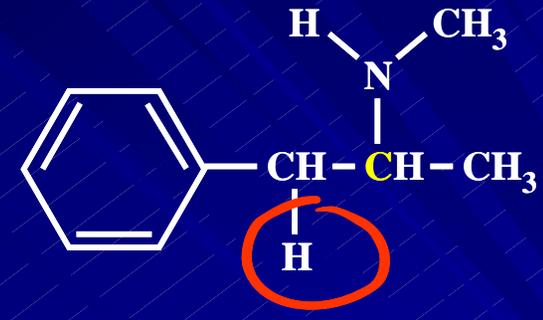
Combat Methamphetamine Epidemic Act (CMEA)

- Enacted on March 9, 2006.
- To prevent the illicit use of pseudoephedrine, ephedrine, and phenylpropanolamine in the clandestine synthesis of methamphetamine.
- CMEA places additional legislative and regulatory controls upon the manufacture, distribution, importation, and exportation of these List I chemicals.

METHAMPHETAMINE PRODUCTION



EPHEDRINE OR PSEUDOEPHEDRINE

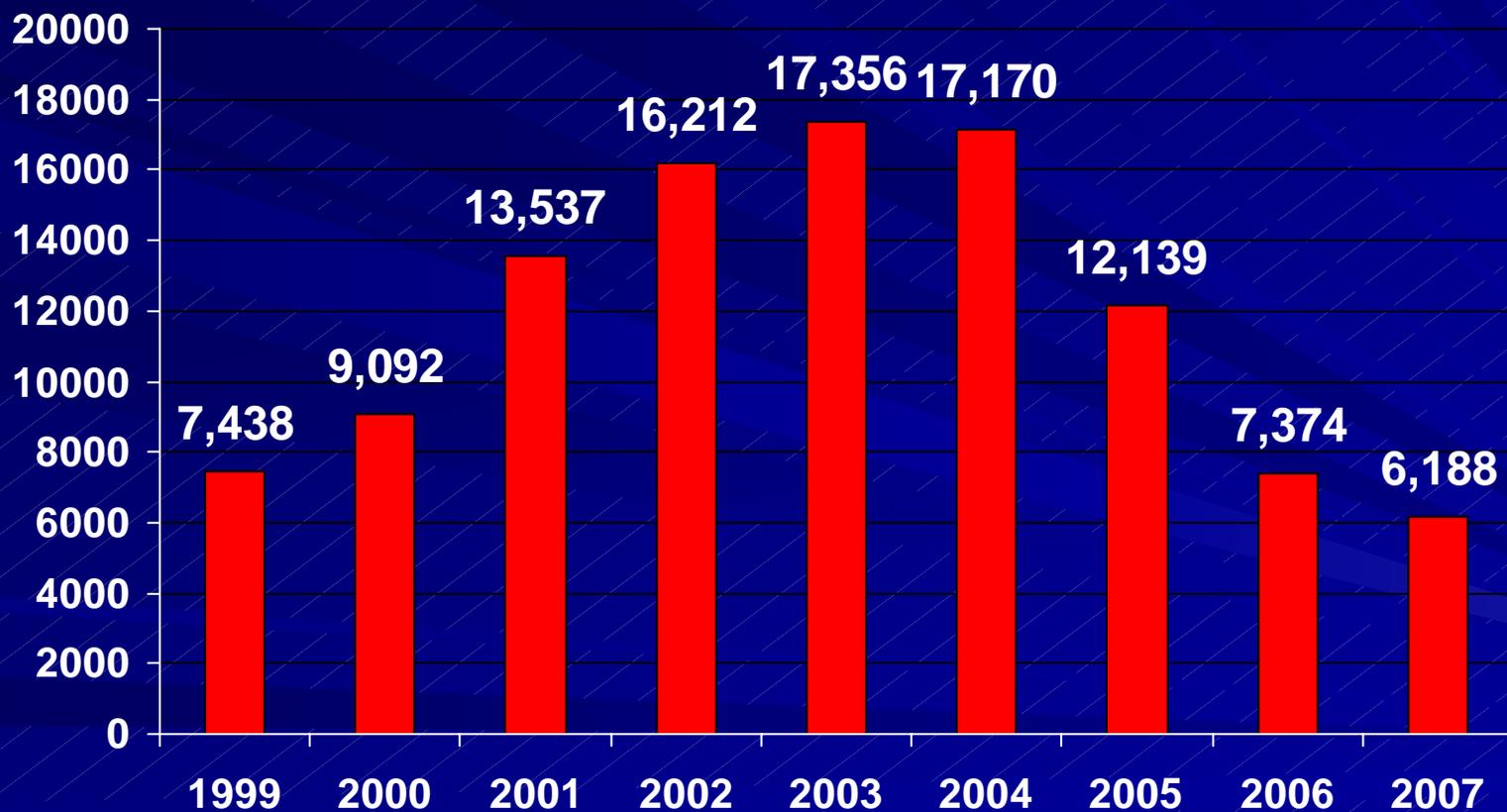


METHAMPHETAMINE



Typical clandestine methamphetamine laboratory

**DEA and State and Local Law Enforcement Methamphetamine Seizures
(Includes Labs, dump sites, glassware and equipment seizures)
Calendar Years 1999 – 2007**



DEA Requirements Under CMEA

■ CMEA mandates that DEA

- Establish Assessment of Annual Need (AAN) for the List I chemicals ephedrine, pseudoephedrine and PPA.
- Establish procedures for the administration of the import, manufacturing and procurement quotas for the List I chemicals ephedrine, pseudoephedrine and PPA.

Assessment of Annual Needs (AAN)- Provides for

- Assessment of Annual Need (AAN): The maximum quantity of pseudoephedrine, ephedrine and PPA that may be **produced** or **imported** annually
 - For the medical, scientific, research, and industrial needs of the United States
 - For lawful export and for reserve stocks

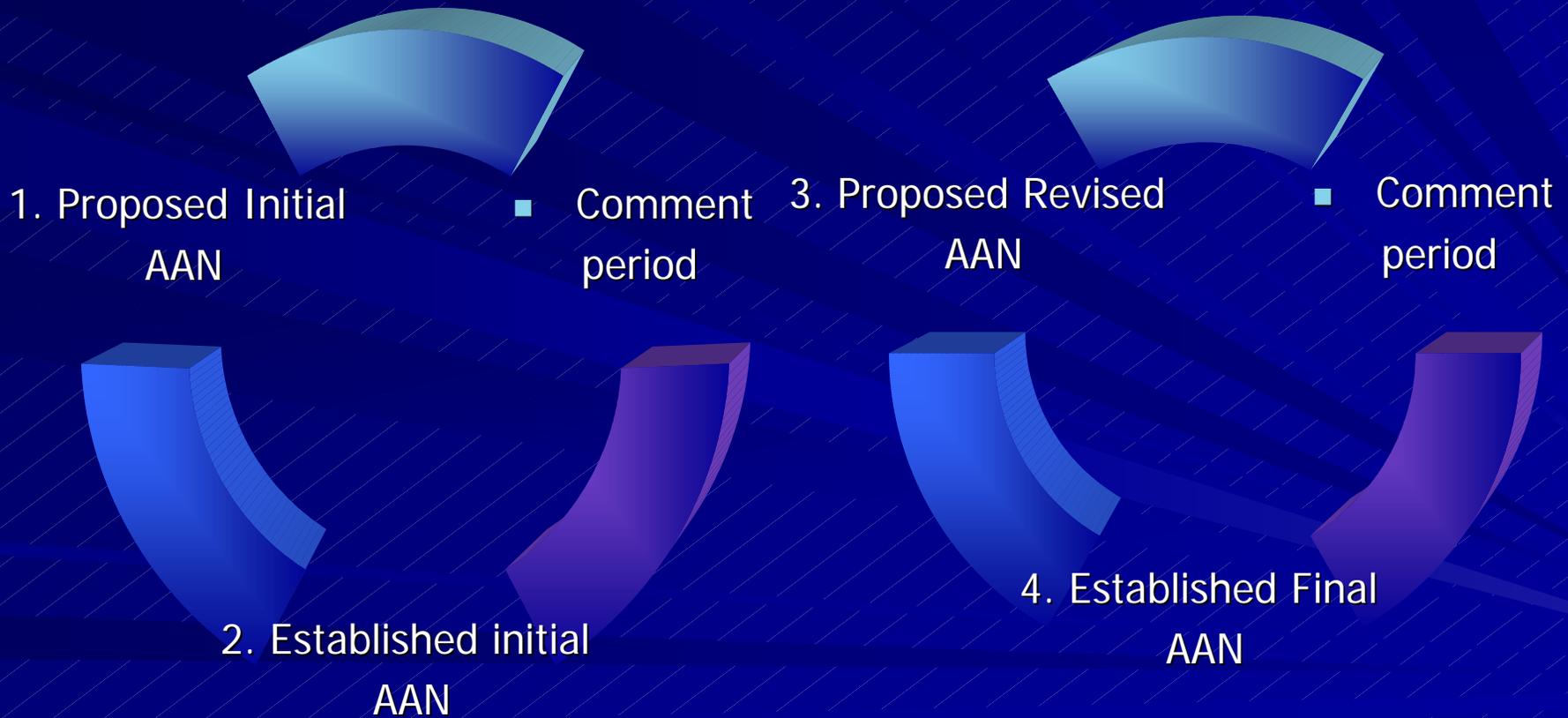
Assessment of Annual Needs (AAN) Considerations

- To develop the assessment of annual needs for the United States, DEA considered:
 - Applications for import, manufacturing and procurement quotas from DEA registered manufacturers and importers.
 - The national rate of disposals (sales/utilization)
 - Actual and estimated inventories
 - Projected demand for the list I chemicals ephedrine, pseudoephedrine and PPA

2008 AAN Summary

- 2008 Proposed AAN – published Sept. 20, 2007
- 2008 AAN Established– published Dec. 27, 2007
- 2008 Revised AAN – published June 23, 2008

Federal Registers and the Assessment of Annual Needs (AAN)



2008 Assessment of Annual Needs

Established

■ PSEUDOEPHEDRINE	511,100	kg
■ EPHEDRINE (for sale)	11,500	kg
■ EPHEDRINE (conversion)	128,760	kg
■ PPA (for sale)	5,545	kg
■ PPA (conversion)	85,470	kg

Purpose of Quotas

- Provide for legitimate need of List I Chemicals
- Regulate the import, manufacture and procurement to those manufacturers/importers registered by DEA
- Regulate the quantity of List I chemicals which may be imported, manufactured or produced
- Provide adequate inventories

List I Quota: Types

Three types of Quotas for ephedrine, pseudoephedrine & PPA:

Procurement

- DEA 250

- Applies to:

- Dosage Manufacturers
- Packagers
- Labelers
- Repackagers
- Relabelers

Import

- DEA 488 & Form A

- Applies to:

- Importers

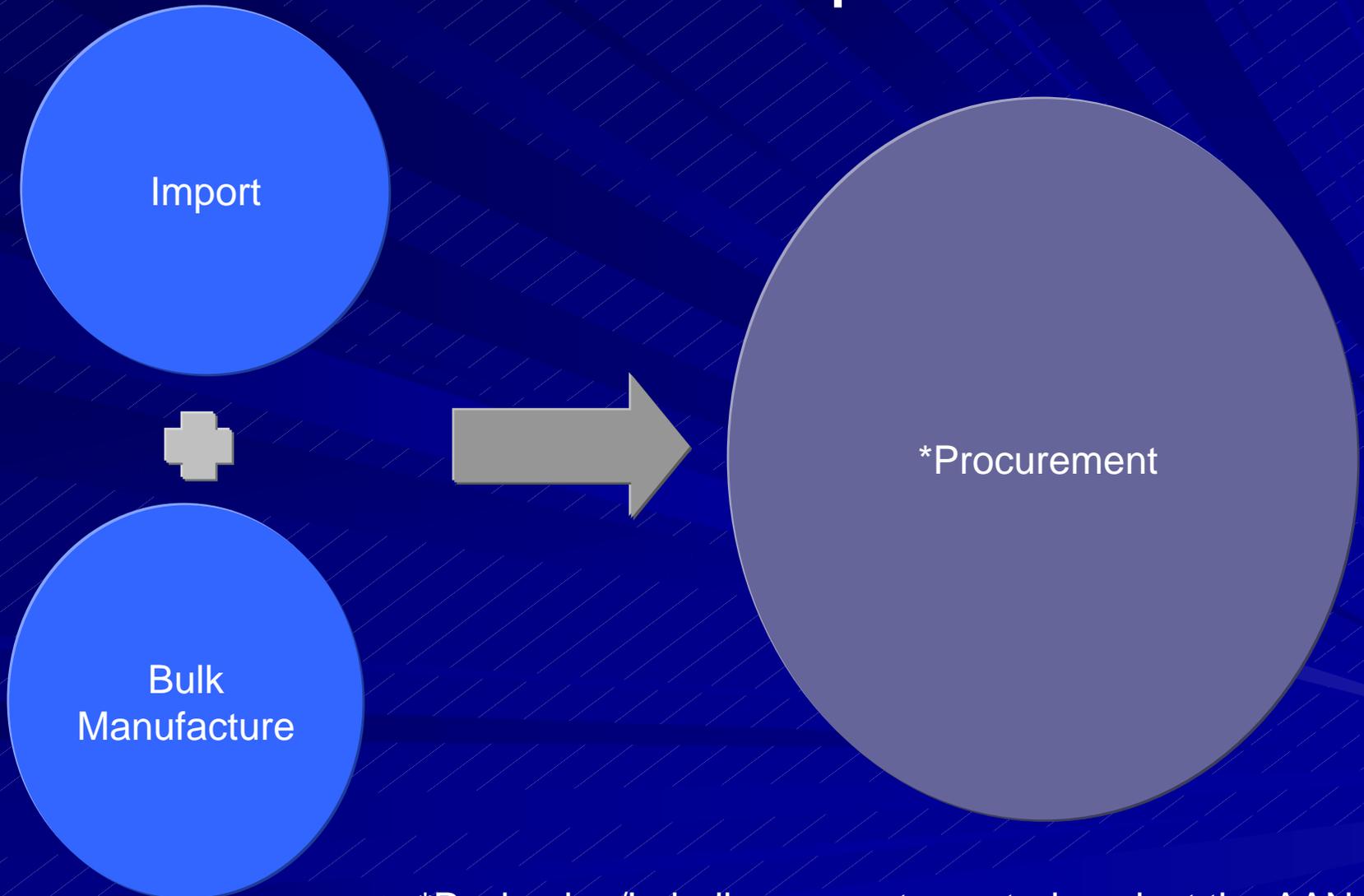
Manufacturing

- DEA 189

- Applies to:

- Bulk Manufacturer

Import/Manufacture/Procurement - Relationship



*Packaging/Labeling are not counted against the AAN

Import Procedures

- Step 1: Must be a DEA registered importer registered to import each List I chemical
- Step 2: Apply for importation quota (DEA 488) due April 1 of the year preceding the year imports are to be applied.
- Step 3: In the year for which quota was granted, submit declaration to import (DEA-486).
- Step 4: Within 30 days of import, submit a return declaration to DEA (from DEA-486).
- Step 5: Certifications – an importer must receive certification in writing the quantity (as base) being ordered does not exceed their customers procurement quota

Manufacturing (Bulk) Procedures

- Step 1: Must be a DEA registered manufacturer registered for each List I chemical
- Step 2: Apply for a manufacturing quota (DEA-189) due May 1 of the year preceding the year quotas are to be applied.

Procurement Procedures

- Step 1: Must be a DEA registered manufacturer registered for each List I chemical
- Step 2: Apply for procurement quota (DEA-250) due April 1 of the year preceding the year quotas are to be applied.
- Step 3: Certification – when ordering these list I chemicals your firm must provide certification that the quantity (as base) does not exceed quota.

Quota Applications- Information Required -

■ Inventory

- As of December 31st for the current and preceding 2 years

■ Acquisition/Production

- Domestic Purchases and Imports (both acquired against quotas)

■ Disposition/Utilization

- Domestic sales, transfer, or usage
- Exports

■ A statement about the purpose(s).

- Official/chemical/brand name of the dosage form and the strength(s) required. Specific FDA authority to market product.
- Type of activity intended: product development, repackaging, relabeling, manufacturing OTC finished product, manufacturing prescription finished product.
- If the purpose is to manufacture a controlled substance listed in Schedule I or II or another List I chemical, the applicant must state the quantity of the other substance or chemical that the applicant has applied to manufacture under § 1303.22 and the quantity of the first chemical needed to manufacture a specified unit of the second chemical.

Registration

- DEA can ONLY issue quotas to DEA-registered importers and manufacturers that have the drug codes specifically listed on their registration.
- Manufacturers and importers of ephedrine, pseudoephedrine, and phenylpropanolamine are **required to register with the DEA**
 - Registration must be obtained for each chemical for each physical location where these List I chemicals are manufactured, distributed, imported, or exported.
- Registered controlled substances manufacturers at the same location where these List I chemicals are also manufactured must
 - Have each List I chemical added to their registrations

Registration (continued)

- **NPRM: Registration Requirements for Importers and Manufacturers of Prescription Drug Products Containing List I Chemicals**
 - On Jan 18, 2008 DEA published a notice of proposed rulemaking entitled "Registration Requirements for importers and manufacturers of Prescription Drug Products containing Ephedrine, Pseudoephedrine or Phenylpropanolamine."
 - Proposal seeks to amend the registration regulations to ensure that every location that manufactures or imports List I chemicals is a DEA registered manufacturer or importer in accordance with the CMEA.
 - Note: Only DEA registered manufactures and importers may be issued quotas

Status of the Annual Assessment of Needs

As of September 15, 2008, DEA has processed **250** of **276** quota applications.

No quotas have be reduced due to limitations in the available AAN.

Chemical	2008 AAN	2008 PQ's* (June 2008)
■ PSEUDOEPHEDRINE	511,100	226,000
■ EPHEDRINE (for sale)	11,500	1,288
■ EPHEDRINE (conversion)	128,760	69,576
■ PPA (for sale)	5,545	2,401
■ PPA (conversion)	85,470	16,923

*PQ=Procurement Quotas not including packagers/relabelers

Frequently Asked Questions

- Question: May I request an adjustment to my quota?
- Answer: Yes. You may request an adjustment to your quota(s) at anytime.
 - Request must be in writing DEA may request additional information to support request.
 - Providing the following information may decrease the time necessary to process your request:
 - Reason for increase – sales, product development, etc.
 - Product to be manufactured, procured or imported
 - Information relating to the utilization of the proposed quota increase.
 - Year-to-date (YTD) sales
 - Purchase orders, letters of intent, delivery schedules.

Frequently Asked Questions

- Question: Can a DEA registered analytical lab import List I chemicals as a coincidental activity?
- Answer: No. Analytical labs may import controlled substances as a coincident activity only.
- DEA registered importers are the only registrant category that can import List I chemicals.

Frequently Asked Questions

- Question: What business activities are allowed with List I chemicals as "coincident" activities under a manufacturer registration?
- Answer: None. Neither a DEA-registered chemical manufacturer nor DEA-registered controlled substance manufacturer may perform coincident activities with List I chemicals.
- However, a DEA-registered controlled substance manufacturer may distribute and conduct chemical analysis and preclinical research (including quality control analysis) with the controlled substance for which the manufacturer is registered.

Frequently Asked Questions

- Question: I have received List I chemicals from an importer. The materials failed specifications. May I return the materials to the importer?
- Answer: No. DEA registered importers are only authorized to import listed chemicals, they cannot procure List I chemicals domestically.
- Your firm may request a procurement quota to replace the unusable material.

Useful Websites

- DEA Office of Diversion Control
 - www.deadiversion.usdoj.gov
- Government Printing Office
 - www.gpoaccess.gov